

# MANDATE

UNITED STATES COURT OF APPEALS  
FOR THE  
SECOND CIRCUIT

At a Stated Term of the United States Court of Appeals for the Second Circuit, held at the Thurgood Marshall United States Courthouse, 40 Foley Square, in the City of New York, on the 3<sup>rd</sup> day of August, two thousand and eighteen.

Before: Dennis Jacobs,  
Reena Raggi,  
Christopher F. Droney,  
*Circuit Judges.*

Edward G. McDonough,  
  
Plaintiff - Appellant,

**JUDGMENT**  
Docket No. 17-296

v.

Youel Smith, individually and as Special District  
Attorney for The County of Rensselaer, New York,  
AKA Trey Smith,

Defendant - Appellee,

John J. Ogden, Richard McNally Jr., Kevin McGrath,  
Alan Robillard, County of Rensselaer, John F. Brown,  
William A. McInerney, Kevin F. O'Malley, Daniel B.  
Brown, Anthony J. Renna,

Defendants.

The appeal in the above captioned case from a judgment of the United States District Court for the Northern District of New York was argued on the district court's record and the parties' briefs. Upon consideration thereof,

IT IS HEREBY ORDERED, ADJUDGED and DECREED that the judgment of the district court is AFFIRMED.

For the Court:  
Catherine O'Hagan Wolfe,  
Clerk of Court

A True Copy

Catherine O'Hagan Wolfe, Clerk

United States Court of Appeals, Second Circuit

  


  


MANDATE ISSUED ON 09/19/2018

\* The Clerk is directed to amend the caption to conform to the above.

1 ARGUED: NOVEMBER 29, 2017

2 DECIDED: AUGUST 3, 2018

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4  
5 Before: JACOBS, RAGGI, and DRONEY, *Circuit Judges*.  
6  
7

8 Interlocutory appeal from a judgment of the United States  
9 District Court for the Northern District of New York (D'Agostino, J.)  
10 dismissing the Plaintiff-Appellant's claims under 42 U.S.C. § 1983.  
11 The Plaintiff-Appellant alleged that his right to due process had been  
12 violated because fabricated evidence was used against him in state  
13 criminal proceedings. He also alleged a malicious prosecution claim  
14 against the prosecutor. We conclude that his due process claim was  
15 untimely as it was filed beyond the applicable limitations period. We  
16 also conclude that the prosecutor was entitled to absolute immunity  
17 for the malicious prosecution claim. We therefore **AFFIRM** the  
18 judgment of the district court.  
19

20  
21 BRIAN D. PREMO, Premo Law Firm  
22 PLLC, Albany, NY, *for Plaintiff-*  
23 *Appellant*.  
24

25 THOMAS J. O'CONNOR, Napierski,  
26 VanDenburgh, Napierski &  
27 O'Connor, LLP, Albany, NY, *for*  
28 *Defendant-Appellee Youel Smith*.  
29

30 Andrew D. Bing, Deputy Solicitor  
31 General, Jennifer L. Clark, Assistant  
32 Solicitor General, *for* Barbara D.

1 Underwood, Attorney General of the  
2 State of New York, *for Defendant John*  
3 *G. Ogden.*  
4

5 DRONEY, *Circuit Judge:*

6 Plaintiff-Appellant Edward G. McDonough, the former  
7 Democratic Commissioner of the Rensselaer County Board of  
8 Elections, was acquitted in New York state court of forging absentee  
9 ballots in a local primary election. He appeals from two subsequent  
10 decisions of the United States District Court for the Northern District  
11 of New York (D'Agostino, J.) dismissing his claims against  
12 Defendant-Appellee Youel Smith under 42 U.S.C. § 1983 related to  
13 that prosecution. He alleged (1) denial of due process based on  
14 fabricated evidence and (2) malicious prosecution. The district court  
15 determined that (1) McDonough's due process claim was untimely  
16 and dismissed it as to all Defendants<sup>1</sup> and (2) Smith, a Special District

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<sup>1</sup> The Defendants are primarily individuals allegedly associated with either the purported fraudulent scheme that formed the basis for McDonough's prosecution or members of law enforcement responsible for his investigation and prosecution. McDonough has alleged conspiracies involving both types of defendants.

1 Attorney who prosecuted McDonough, was entitled to absolute  
2 prosecutorial immunity on McDonough's malicious prosecution  
3 claim and therefore dismissed that claim with respect to Smith.<sup>2</sup>

4 Pursuant to Federal Rule of Civil Procedure 54(b), the district  
5 court entered judgment as to Smith and certified the decisions  
6 dismissing the two claims against him for interlocutory appeal by  
7 McDonough.<sup>3</sup>

8 For the reasons that follow, we agree with the district court's  
9 conclusion that McDonough's due process claim was untimely, and  
10 thus barred by the applicable statute of limitations. We also agree

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<sup>2</sup> McDonough's claims against Smith were brought against him in his official and individual capacities. The district court dismissed the former on the basis of Eleventh Amendment immunity. That decision is not challenged in this appeal. Thus, it is only the individual capacity claims that we address.

<sup>3</sup> Defendant John J. Ogden, a New York State Police Trooper who worked with Smith as an investigator in the criminal case against McDonough, has filed a brief in this court arguing that the district court correctly concluded that McDonough's due process claim was time-barred. Although this Court previously granted Ogden's motion to intervene for the purpose of seeking a stay pending a reconsideration motion in the district court, the judgment entered by the district court under Federal Rule of Civil Procedure 54(b) and authorization for interlocutory appeal only applied to Defendant-Appellee Smith.

1 with the district court that Smith is entitled to absolute immunity as  
2 to the malicious prosecution claim. We therefore **AFFIRM** the  
3 dismissal of those claims.

#### 4 **BACKGROUND**

5 During the 2009 Working Families Party primary election in the  
6 City of Troy, New York, several individuals associated with the  
7 Democratic and Working Families Parties forged signatures and  
8 provided false information on absentee ballot applications and  
9 absentee ballots in order to affect the outcome of that primary. Those  
10 individuals then submitted the forged absentee ballot applications to  
11 McDonough. McDonough, as a commissioner of the Rensselaer  
12 County elections board, was responsible for processing those  
13 applications.<sup>4</sup> McDonough approved the forged applications, but  
14 subsequently claimed he did not know that they had been falsified.

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<sup>4</sup> McDonough, as the Democratic Rensselaer County Elections Commissioner, is responsible for ensuring that all qualified voters may exercise their right to vote. See Board of Elections, [www.rensco.com/departments/board-of-elections/](http://www.rensco.com/departments/board-of-elections/) (last visited Jun. 20, 2018). Part of the responsibilities of a Board of Elections, and by

1           The plot to influence the primary was eventually discovered.  
2   Defendant Richard McNally, the elected District Attorney for  
3   Rensselaer County, was disqualified from the ensuing investigation  
4   because certain of those allegedly involved in the scheme had worked  
5   on his prior campaign. The state court then appointed Smith as a  
6   Special District Attorney to lead the investigation and potential  
7   prosecution. McDonough claimed that Smith then engaged in an  
8   elaborate scheme to frame McDonough for the crimes by, among  
9   other things, fabricating evidence. This alleged scheme included  
10   using forged affidavits, offering false testimony, and using faulty  
11   DNA methods for analyzing materials used in processing the ballot  
12   applications, all despite Smith knowing that McDonough was  
13   innocent.

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extension, a Commissioner, is to receive applications for absentee ballots and determine whether the applicants are qualified to vote. N.Y. Elec. Law § 8-402(1). McDonough, as an elections commissioner, was a full-time employee of Rensselaer County.

McDonough claims that Smith presented the fabricated evidence to a grand jury. The grand jury subsequently indicted McDonough on more than three dozen state law counts of felony forgery in the second degree and a similar number of counts of felony criminal possession of a forged instrument in the second degree. *See* N.Y. Penal Law §§ 170.10, 170.25. The case against McDonough proceeded to trial but ended in a mistrial. McDonough was then retried, again with Smith as the prosecutor. That trial ended in McDonough's acquittal on December 21, 2012.

On December 18, 2015, McDonough filed this action under 42 U.S.C. § 1983, claiming that the Defendants (including Smith) (1) had violated his right to due process by fabricating evidence and later using it against him before the grand jury and in his two trials and (2) were liable for malicious prosecution.

Several Defendants filed motions to dismiss McDonough's due process claim. They argued, in part, that it was barred by the



1 applicable three-year statute of limitations because the allegedly  
2 fabricated evidence had been disclosed to McDonough, and his claim  
3 therefore accrued, well before the second jury acquitted him.<sup>5</sup>

4 In opposing the Defendants' motions, McDonough argued that  
5 because his fabrication of evidence claim was based on the actions of  
6 Smith, a prosecutor, it was analogous to a malicious prosecution  
7 claim, and therefore did not accrue until the second trial terminated  
8 in his favor. McDonough also contended that his due process claim  
9 did not accrue until the termination of the second trial under the  
10 Supreme Court's decision in *Heck v. Humphrey*, 512 U.S. 477 (1994). He  
11 argued that his fabrication of evidence claim would challenge the  
12 validity of the pending criminal proceedings against him, and thus,  
13 under *Heck*, did not accrue until he was acquitted.

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<sup>5</sup> Although Smith filed a motion to dismiss McDonough's complaint, he did not argue that McDonough's due process claim was untimely. Nonetheless, the district court concluded, as other Defendants had raised untimeliness issues as to the fabrication of evidence claim, that the claim was also untimely as to Smith. Plaintiff does not challenge that Smith may assert the untimeliness of that claim in this appeal.

1           In two decisions, dated September 30, 2016 and December 30,  
2   2016, the district court dismissed McDonough's due process claims  
3   against all Defendants as untimely and his malicious prosecution  
4   claim against Smith on the basis of absolute prosecutorial immunity.<sup>6</sup>

5           As to the due process claim, the district court reasoned that  
6   McDonough's claim was "based upon the fabrication of evidence" and  
7   it "accrued when he knew or should have known that such evidence  
8   was being used against him and not upon his acquittal in his criminal  
9   case." J. App. 155. As the district court indicated, McDonough's  
10   complaint had alleged "that all of the fabricated evidence was either  
11   presented at grand jury proceedings or during his two trials, all of  
12   which occurred" more than three years before he filed suit. J. App.  
13   156.

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<sup>6</sup> The district court also determined that McDonough's malicious prosecution claim was timely because it had not accrued until his acquittal. That claim is still proceeding in the district court as to other Defendants.

## 4 I. Standard of Review

## 13 II. The Due Process Claim

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1     malicious prosecution action, which does not accrue until favorable  
2     termination of the prosecution, here the verdict of acquittal. *See*  
3     *Poventud v. City of New York*, 750 F.3d 121, 131 (2d Cir. 2014). In the  
4     alternative, McDonough asserts (1) that his claim is timely in light of  
5     *Heck v. Humphrey*, and (2) that the use of fabricated evidence against  
6     him constituted a continuing violation that renders his claim timely.

7             We conclude that the nature of McDonough's due process claim  
8     is different from a malicious prosecution claim, and that it accrued  
9     when (1) McDonough learned that the evidence was false and was  
10    used against him during the criminal proceedings; and (2) he suffered  
11    a loss of liberty as a result of that evidence. Because both occurred  
12    more than three years prior to McDonough filing this action, we agree  
13    with the district court that McDonough's due process claim is time-

barred.<sup>7</sup> We also reject McDonough's additional arguments as to the due process claim.

**a. The Accrual of § 1983 Actions for Fabrication of Evidence and Malicious Prosecution**

The statute of limitation for claims brought under 42 U.S.C. § 1983 is generally "the statute of limitations for the analogous claim under the law of the state where the cause of action accrued." *Spak v. Phillips*, 857 F.3d 458, 462 (2d Cir. 2017). It is undisputed that the applicable statute here is New York's three-year limitations period for personal injury claims. *See Smith v. Campbell*, 782 F.3d 93, 100 (2d Cir. 2015) (applying three-year personal injury limitations period to retaliatory prosecution claim); *see also* N.Y. C.P.L.R. § 214(5) (personal injury statute of limitations).

"However, the time at which a claim . . . under [§] 1983 accrues is a question of federal law that is *not* resolved by reference to state

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<sup>7</sup> At times, McDonough characterizes the fabrication of evidence claim against Smith as a conspiracy to fabricate evidence with other Defendants. That does not affect our conclusion as to the accrual of that claim.

1 law." *Spak*, 857 F.3d at 462 (quoting *Wallace v. Kato*, 549 U.S. 384, 388  
2 (2007)) (emphasis in original). Instead, federal "courts apply general  
3 common-law tort principles to determine the accrual date of a [§] 1983  
4 claim." *Spak*, 857 F.3d at 462 (alterations and internal quotation marks  
5 omitted). It "is the standard rule that accrual occurs when a plaintiff  
6 has a complete and present cause of action, that is, when the plaintiff  
7 can file suit and obtain relief." *Smith*, 782 F.3d at 100 (internal  
8 quotation marks omitted). Put other ways, an action accrues "when  
9 the wrongful act or omission results in damages," *id.*, and "once the  
10 plaintiff knows or has reason to know of the injury which is the basis  
11 of his action," *Veal v. Geraci*, 23 F.3d 722, 724 (2d Cir. 1994) (internal  
12 quotation marks omitted).

13 We next consider the accrual rules for the two types of claims  
14 that McDonough has brought against Smith in this case: fabrication  
15 of evidence and malicious prosecution.

16 Under the Fifth and Fourteenth Amendments' Due Process

1     Clauses, individuals have "the right not to be deprived of liberty as a  
2     result of the fabrication of evidence by a government officer . . . ."  
3     *Zahrey v. Coffey*, 221 F.3d 342, 349 (2d Cir. 2000). The forwarding by  
4     an investigating officer to a prosecutor of fabricated evidence, or in  
5     this instance, the alleged creation or use of such evidence by both  
6     investigating officers and the prosecutor, "works an unacceptable  
7     'corruption of the truth-seeking function of the trial process.'" *Ricciuti*  
8     *v. N.Y.C. Transit Auth.*, 124 F.3d 123, 130 (2d Cir. 1997) (quoting *United*  
9     *States v. Agurs*, 427 U.S. 97, 104 (1976)).

10           Applying our standard accrual rules, a fabrication of evidence  
11     claim accrues (1) when a plaintiff learns of the fabrication and it is  
12     used against him, *see Veal*, 23 F.3d at 724, and (2) his liberty has been  
13     deprived in some way, *see Zahrey*, 221 F.3d at 348. Because there is no  
14     dispute in this case that McDonough suffered a liberty deprivation  
15     because of that evidence when he was arrested and stood trial, we  
16     focus our attention on the first prong. *See id.*

1           The statute of limitations begins to run on a fabrication of  
2   evidence claim against law enforcement officials under § 1983 when  
3   the plaintiff has "'reason to know of the injury which is the basis of his  
4   action.'" *Veal*, 23 F.3d at 724 (quoting *Singleton v. New York*, 632 F.2d  
5   185, 191 (2d Cir. 1980)). "The reference to 'know[ledge] of the injury'  
6   does not suggest that the statute does not begin to run until the  
7   claimant has received judicial verification that the defendants' acts  
8   were wrongful." *Id.* (second alteration in original).

9           In *Veal*, a police detective manipulated a lineup by arranging  
10   for the witness to view the criminal defendant (later the plaintiff in  
11   the § 1983 fabrication of evidence lawsuit) entering the police station  
12   in handcuffs prior to conducting the lineup. *Id.* at 723–24. However,  
13   at the time of the lineup, the defendant had already been arrested for  
14   the crime based on the same witness's identification of him from a  
15   prior photo array. *Id.* at 725. The evidence of the identification from  
16   the lineup was later used at trial and the defendant was convicted. *Id.*



1 at 724. The Appellate Division of the New York Supreme Court  
2 reversed the conviction because of the use of the suggestive lineup  
3 and the resulting in-court identification. *Id.*

4 Veal brought his § 1983 due process claim within three years of  
5 the decision by the Appellate Division but more than three years after  
6 he had been sentenced following his trial. *Id.* We concluded that the  
7 statute of limitations had expired before the suit was instituted  
8 because Veal was made aware of the tainted lineup when its  
9 circumstances were disclosed before his trial (and he moved to  
10 suppress its use at trial), more than three years before suit was  
11 brought. *Id.* at 724–25. The date of the reversal of the conviction by the  
12 Appellate Division was not the accrual date of the due process  
13 violation; rather it was as early as when the circumstances of the  
14 lineup were disclosed at the pretrial hearing, and certainly no later  
15 than the date of conviction and sentencing, because those later dates  
16 were when the liberty deprivation occurred based on the effect of the

1 tainted evidence at trial. *Id.* at 725–26.<sup>8</sup>

2       We acknowledge that the Third, Ninth, and Tenth Circuits have  
3 held that the due process fabrication cause of action accrues only after  
4 criminal proceedings have terminated because those circuits have  
5 concluded that fabrication of evidence claims are analogous to claims  
6 of malicious prosecution, which require termination of the criminal  
7 proceeding in the defendant's favor before suit may be brought. *See*  
8 *Floyd v. Attorney Gen. of Pennsylvania*, 722 F. App'x. 112, 114 (3d Cir.  
9 Jan. 8, 2018); *Bradford v. Scherschligt*, 803 F.3d 382, 388–89 (9th Cir.  
10 2015) ("To determine the proper date of accrual, we look to the  
11 common law tort most analogous to Bradford's claim. As we have  
12 explained, the right at issue. . . is the right to be free from [criminal]  
13 charges based on a claim of deliberately fabricated evidence. In this  
14 regard, it is like the tort of malicious prosecution, which involves the

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<sup>8</sup> District courts in this Circuit have followed *Veal* and concluded that a § 1983 claim based on fabricated evidence "accrues when the plaintiff learns or should have learned that the evidence was fabricated and such conduct causes the claimant some injury." *Mitchell v. Home*, 377 F. Supp. 2d 361, 373 (S.D.N.Y. 2005)

1 right to be free from the use of legal process that is motivated by  
2 malice and unsupported by probable cause.") (second alteration in  
3 original) (internal citation and quotation marks omitted); *Mondragon*  
4 *v. Thompson*, 519 F.3d 1078, 1083 (10th Cir. 2008) ("After the institution  
5 of legal process, any remaining constitutional claim is analogous to a  
6 malicious prosecution claim. . . . Because the statute of limitations  
7 does not start running before the elements of a claim are satisfied, the  
8 statute of limitations for this due process claim cannot start until the  
9 plaintiff has achieved a favorable result in the original action."). We  
10 disagree with those decisions. Because the injury for this  
11 constitutional violation occurs at the time the evidence is used against  
12 the defendant to deprive him of his liberty, whether it be at the time  
13 he is arrested, faces trial, or is convicted, it is when he becomes aware  
14 of that tainted evidence and its improper use that the harm is  
15 complete and the cause of action accrues. Indeed, the harm—and the  
16 due process violation—is in the *use* of the fabricated evidence to cause

1 a liberty deprivation, not in the eventual resolution of the criminal  
2 proceeding.

3 We thus conclude that, under the circumstances here, the  
4 § 1983 action based on fabrication of evidence accrued when  
5 McDonough (1) learned of the fabrication of the evidence and its use  
6 against him in criminal proceedings, and (2) was deprived of a liberty  
7 interest by his arrest and trial. For McDonough, this was, at the  
8 earliest, when he was indicted and arrested and, at the latest, by the  
9 end of his first trial, after all of the prosecution's evidence had been  
10 presented.<sup>9</sup> "[J]udicial verification that the defendants' acts were  
11 wrongful" is not required, and thus accrual did not have to await  
12 McDonough's acquittal. *Veal*, 23 F.3d at 724.

13 In contrast, we have long held that malicious prosecution  
14 claims brought pursuant to § 1983 do not accrue until the underlying  
15 criminal proceedings against the plaintiff terminate in his favor.

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<sup>9</sup> McDonough does not allege that fabricated evidence was used against him in the second trial that was not presented in the first.

1 *Manganiello v. City of New York*, 612 F.3d 149, 161 (2d Cir. 2010).  
 2 Favorable termination is an element of malicious prosecution under  
 3 New York law and also for the Constitution-based tort. *Id.* A plaintiff  
 4 therefore cannot have a complete cause of action unless and until the  
 5 criminal proceedings against him terminate favorably.<sup>10</sup> Accordingly,  
 6 the district court properly concluded that the malicious prosecution  
 7 claims were timely.<sup>11</sup>

8 That McDonough alleged that a prosecutor, rather than a law  
 9 enforcement officer, fabricated evidence does not delay the accrual of  
 10 his due process claim until accrual of his malicious prosecution claim.  
 11 The constitutional right violated by fabricated evidence is the right  
 12 not to be arrested or to face trial based on such evidence. *See Zahrey*,

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<sup>10</sup> The elements of a malicious prosecution claim require a plaintiff to establish that "(1) the defendant initiated a prosecution against [the] plaintiff, (2) without probable cause to believe the proceeding can succeed, (3) the proceeding was begun with malice and, (4) the matter terminated in plaintiff's favor." *Ricciuti*, 124 F.3d at 130. The elements are the same for the New York tort and the constitutional one. *See id.*; *Colon v. City of New York*, 60 N.Y.2d 78, 82 (1983).

<sup>11</sup> The district court, however, concluded that Smith was entitled to absolute immunity from the malicious prosecution claim. That decision is addressed later in this opinion.

1 221 F.3d at 348. That violation and its harm were complete when the  
2 fabricated evidence was used by Smith against McDonough in those  
3 ways. It matters not, in the circumstances here, whether it was Smith  
4 or a law enforcement officer who created and used the allegedly false  
5 evidence; whoever causes that deprivation of liberty is a proper  
6 defendant for this constitutional cause of action. But the defendant's  
7 role makes no difference when the claim accrues. The separate and  
8 distinct harm that malicious prosecution claims are designed to  
9 address afforded McDonough a remedy to the extent that he alleged  
10 that fabricated evidence was created to prosecute him maliciously  
11 and without probable cause.<sup>12</sup> *See id.* (discussing claim based on  
12 prosecutor's fabrication of evidence).

13 McDonough argues that, notwithstanding its date of accrual,  
14 his due process claim is timely as a result of the Supreme Court's

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<sup>12</sup> As one district court in this Circuit aptly explained: "A right to a fair trial claim is *distinct* from a malicious prosecution claim." *Bailey v. City of New York*, 79 F. Supp. 3d 424, 446 (E.D.N.Y. 2015) (emphasis added).

1 decision in *Heck*, 512 U.S. at 486–87 (concluding that civil complaint  
2 must be dismissed in a malicious prosecution-type case if a judgment  
3 in favor of the plaintiff would “imply the invalidity of his  
4 conviction”). That argument, however, is foreclosed by the Supreme  
5 Court's subsequent decision in *Wallace*, 549 U.S. at 393–94. In *Wallace*,  
6 the plaintiff brought a false arrest claim under § 1983. The conviction  
7 following that arrest was reversed by the state appeals court because  
8 the arrest was without probable cause, thus invalidating a subsequent  
9 confession admitted at trial. *Id.* at 386–87. The Supreme Court held  
10 that the civil false arrest claim accrued at the time of the initial arrest  
11 and the ultimate reversal of the conviction was not necessary to  
12 complete the false arrest constitutional tort. *Id.* at 394. Even though  
13 the false arrest claim might impugn a *future* conviction, *Heck* did not  
14 delay its accrual date, and the civil action could proceed even though

1 the criminal case had not been resolved at that time.<sup>13</sup> *Id.* at 393. Thus,  
2 the Court clarified that, "the *Heck* rule for deferred accrual is called  
3 into play only when there exists a conviction or sentence that has *not*  
4 been invalidated, that is to say, an outstanding criminal judgment."  
5 *Wallace*, 549 U.S. at 393 (internal punctuation and quotation marks  
6 omitted) (emphasis in original). McDonough was never convicted, so  
7 *Heck* is not "called into play." *Id.*

8 Finally, McDonough argues that his due process claim is timely  
9 because his "wrongful prosecution [constituted] a continuing  
10 violation," that only ceased on his acquittal. Appellant's Br. 50. We  
11 are not persuaded. As we have explained: "Characterizing  
12 defendants' separate wrongful acts as having been committed in  
13 furtherance of a conspiracy or as a single series of interlocking events  
14 does not postpone accrual of claims based on individual wrongful

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<sup>13</sup> The Supreme Court in *Wallace* stated that there may be circumstances where the district court might exercise its discretion to stay the civil action until the criminal case is resolved, but that is not relevant here. *Wallace*, 549 U.S. at 393–94.



1 acts." *Pinaud v. County of Suffolk*, 52 F.3d 1139, 1156 (2d Cir. 1995)  
2 (internal quotation marks omitted). Smith allegedly fabricated  
3 evidence, then presented that evidence to a grand jury, and later used  
4 it at McDonough's trials. The cause of action accrued when  
5 McDonough became aware of the fabricated evidence, which was, at  
6 the latest, during the first trial. The continuation of the prosecution  
7 does not, by itself, constitute a continuing violation that would  
8 postpone the running of the statute of limitations until his acquittal.<sup>14</sup>

### 9 **III. The Malicious Prosecution Claim**

10 Prosecutors are protected by absolute immunity for their acts  
11 that are "intimately associated with the judicial phase of the criminal

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<sup>14</sup> We are also not persuaded by McDonough's reliance on the Supreme Court's recent decision in *Manuel v. City of Joliet, Ill.*, which held that a plaintiff (formerly a criminal defendant) may seek damages under 42 U.S.C. § 1983 concerning his pretrial detention on the ground that it violated the Fourth Amendment for the period of pretrial detention after his arrest. 137 S. Ct. 911, 914 (2017). That a claim under the Fourth Amendment may be based on events occurring after an arrest does not affect our conclusion that McDonough's due process claim accrued well before his acquittal, and the Supreme Court stated in *Manuel* that its recognition that the Fourth Amendment applies to a period after the arrest did not necessarily alter the accrual date of that and other causes of action, and left the question for the Courts of Appeals to resolve. *Id.* at 922.

1 process" and their role as advocates, but they receive only qualified  
2 immunity for acts that are investigatory in nature. *Simon v. City of New*  
3 *York*, 727 F.3d 167, 171–72 (2d Cir. 2013) (internal quotation marks  
4 omitted). The district court concluded that Smith was entitled to  
5 absolute immunity from McDonough's malicious prosecution claim  
6 because even though McDonough's complaint suggests that, at times,  
7 Smith was acting in an investigatory capacity, "the distinction  
8 between a prosecutor's investigative and prosecutorial functions is  
9 immaterial to a malicious prosecution claim, since prosecutors are  
10 generally immune from such claims." J. App. 204; *see also Shmueli v.*  
11 *New York*, 424 F.3d 231, 238 (2d Cir. 2005). We agree. Although  
12 prosecutors may be eligible only for qualified immunity when  
13 functioning in an investigative capacity, they are entitled to absolute  
14 immunity when acting as advocates for the state, such as initiating  
15 prosecutions or at trial. *See Zahrey*, 221 F.3d at 346 (holding, in § 1983  
16 cases, that prosecutorial "[a]ctions taken as an advocate enjoy

1 absolute immunity, while actions taken as an investigator enjoy only  
 2 qualified immunity" (internal citation omitted)); *see also Shmueli*, 424  
 3 F.3d at 237 ("[T]he initiation and pursuit of a criminal prosecution are  
 4 quintessential prosecutorial functions . . . ."). As the malicious  
 5 prosecution claim relates only to Smith's prosecutorial function, it is  
 6 barred by absolute immunity.<sup>15</sup>

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<sup>15</sup> McDonough also asserts on appeal that Smith's appointment as Special District Attorney was invalid under New York law and that the conduct McDonough was charged with in the indictment could not meet the elements of the various state criminal statutes. In order to strip Smith of his absolute prosecutorial immunity, McDonough would be required to show Smith proceeded despite a "clear absence of all jurisdiction" for the prosecution. *Barr v. Abrams*, 810 F.2d 358, 361 (2d Cir. 1987). He has not done so. Also, as to the claim that Smith was not properly appointed, the correct forum for such a claim would be in the New York courts. In *Working Families Party v. Fisher*, 23 N.Y.3d 539 (2014), the New York Court of Appeals held that the method for challenging the appointment of a special prosecutor is through a N.Y. C.P.L.R. Article 78 proceeding. McDonough did not pursue the Article 78 course to invalidate Smith's appointment. Rather, McDonough alleged in his complaint that he sought to have Smith disqualified by petitioning the County to file an action in the state courts to nullify Smith's appointment, and later filing a motion in his criminal case to dismiss the charges on the basis that Smith's appointment was unlawful. That motion was denied. As to the claim concerning the New York criminal statutes, the appropriate forum for challenging the application of the state criminal statutes to McDonough's alleged conduct was in McDonough's two state criminal trials, not during this subsequent civil action under § 1983. To the extent he argues that this should support his malicious prosecution claim, the argument does not affect Smith's absolute

1 **CONCLUSION**

2 McDonough's due process claim accrued when (1) the  
3 purportedly fabricated evidence was used against him and he had  
4 knowledge of that use, and (2) he was deprived of a liberty interest.  
5 Because that occurred more than three years before he filed suit, we  
6 **AFFIRM** the decision of the district court dismissing that claim. We  
7 also **AFFIRM** the decision of the district court that Smith was entitled  
8 to absolute immunity for the malicious prosecution claim.

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immunity for his prosecutorial conduct, as it is the heartland of such a protection. See *Imbler v. Pachtman*, 424 U.S. 409, 430–31 (1976) (holding that absolute immunity protects prosecutors for their conduct “intimately associated with the judicial phase of the criminal process . . .”).